

**TUSCOLA COUNTY BOARD OF COMMISSIONERS
MEETING AGENDA**

WEDNESDAY, DECEMBER 17, 2014 – 7:30 A.M.

**H. H. PURDY BUILDING BOARD ROOM
125 W. Lincoln Street
Caro, MI**

125 W. Lincoln Street
Caro, MI 48723

Phone: 989-672-3700
Fax : 989-672-4011

- 7:30 A.M. Call to Order – Chairperson Bardwell
Prayer – Commissioner Bierlein
Pledge of Allegiance – Commissioner Trisch
Roll Call – Clerk Fetting
Adoption of Agenda
Action on Previous Meeting Minutes (See Correspondence #1)
Brief Public Comment Period
Consent Agenda Resolution (See Correspondence #2)
New Business
 -Overview of Three-Year Accomplishments (See Correspondence #3)
 -Draft 2015 County Work Program (See Correspondence #4)
 -Public Hearing 8:30 A.M. MSHDA 2015-2016 Community
 Development Block Grant (See Correspondence #5)
 -Downtown Development Authority Tax Increment Financing
 Authority (See Correspondence #6)
 -Update from Court Administrator (See Correspondence #7)
 -Time Capsule
 -Jail and Treasurer Change Order Security Projects
 -Affordable Care Act Commissioner Health Insurance (See
 Correspondence #8)
 -Chronic Disease Coordinating Network – Support Letter (See
 Correspondence # 9)
Old Business
Correspondence/Resolutions

COMMISSIONER LIAISON COMMITTEE REPORTS

KIRKPATRICK

Board of Health

Community Corrections Advisory Board

Dept. of Human Services/Medical Care Facility Liaison

Land Acquisition

MI Renewable Energy Coalition

MEMS All Hazards

MAC-Environment Energy Land Use

Oil/Shale Work Group
Cass River Greenways Pathway
Local Unit of Government Activity Report
Tuscola In-Sync
NACO- Energy, Environment & Land Use

ALLEN

Dispatch Authority Board
County Road Commission
Board of Public Works
Senior Services Advisory Council
Mid-Michigan Mosquito Control Advisory Committee
Saginaw Bay Coastal Initiative
Parks & Recreation
Local Unit of Government Activity Report

TRISCH

Board of Health
Planning Commission
Economic Development Corp/Brownfield Redevelopment
Local Unit of Government Activity Report
Behavioral Health Systems Board
Animal Control
Solid Waste Management
Thumb Works

BIERLEIN

Thumb Area Consortium/Michigan Works
TRIAD
Human Development Commission (HDC)
Tuscola 2020
Recycling Advisory Committee
Local Emergency Planning Committee (LEPC)
Multi County Solid Waste
Local Unit of Government Activity Report
Tuscola In-Sync
MAC Board of Directors
Human Services Collaborative Council
Region VI Economic Development Planning
MAC-Economic Development & Taxation

BARDWELL

NACo
NACo Rural Action Caucus
Economic Development Corp/Brownfield Redevelopment
Caro DDA/TIFA
MAC Economic Development/Taxation
MAC 7th District
Local Unit of Government Activity Report
MAC – Past President

Closed Session (If Necessary)

Other Business as Necessary

Extended Public Comment

Adjournment

Note: If you need accommodations to attend this meeting please notify the Tuscola County Controller/Administrator's Office (989-672-3700) two days in advance of the meeting.

CORRESPONDENCE

- #1 November 24, 2014 Full Board & Statutory Finance Minutes
- #2 Consent Agenda Resolution
- #3 Overview of Three-Year Accomplishments
- #4 Draft 2015 County Work Program
- #5 2015-2016 Community Development Block Grant Public Hearing Notice
- #6 DDA Tax Increment Financing Authority
- #7 Update from Court Administrator
- #8 Affordable Care Act Commissioner Health Insurance
- #9 Support Letter – Chronic Disease Coordinating Network
- #10 November 6 and November 20, 2014 Road Commission Minutes
- #11 December MAC 7th District Meeting Cancellation Notice
- #12 November 2014 Health Dept. Report
- #13 Huron County Resolution Opposing SB 1123 and 1124
- #14 Information Regarding Michigan Road Repair Costs
- #15 Clinton County Wind Project Article
- #16 December 15, 2014 Committee of the Whole Minutes

Draft
TUSCOLA COUNTY BOARD OF COMMISSIONERS
November 24, 2014 Minutes
H. H. Purdy Building

Commissioner Thomas Bardwell called the meeting of the Board of Commissioners of the County of Tuscola, Michigan, held at the H.H. Purdy Building in the City of Caro, Michigan, on the 24th day of November, 2014 to order at 7:30 o'clock a.m. local time.

Prayer – Commissioner Kirkpatrick

Pledge of Allegiance – Commissioner Bardwell

Roll Call – Clerk Jodi Fetting

Commissioners Present: District 1 - Roger Allen, District 2 – Thomas Bardwell, District 3 – Christine Trisch, (excused at 10:25 a.m.) District 4 – Craig Kirkpatrick (via Google Hangouts), District 5 – Matthew Bierlein

Commissioner Absent: None

Also Present: Mike Hoagland, Clerk Jodi Fetting, Mary Drier, Tisha Jones, Eean Lee, Sandy Nielsen, Register John Bishop, Walt Schlichtling, Lorraine Kurtansky, Charles Kurtansky, Dan Skiver, Pat Kaltenbach, Clayton Johnson, Undersheriff Glen Skrent, Steve Anderson

Adoption of Agenda -
14-M-206

Motion by Allen, seconded by Bierlein to adopt the agenda as amended. Motion Carried.

Action on Previous Meeting Minutes -
M-14-207

Motion by Trisch, seconded by Allen to adopt the meeting minutes from the November 13, 2014 meeting. Motion Carried.

Brief Public Comment Period - None

Consent Agenda Resolution - None

New Business

-Affordable Care Act - Clayton Johnson from Braun Kendrick reviewed the options available to the Commissioners regarding health care coverage in relationship to the Affordable Healthcare Act. The options that were presented by Clayton Johnson were discussed at length. The Board agreed that they will not participate in the time test, that they are considered salaried employees and that the decision needs to be made by year-end. If it is decided they are eligible for health care, Dan Skiver stated an eligibility date will need to be established. Dan Skiver will look at another health care optional plan level that could be available with a lower cost to the county.

Recessed at 9:17 a.m.

Reconvened at 9:30 a.m.

-Request to use Courthouse Lawn -

14-M-208

Motion by Allen, seconded by Bierlein that per the November 15, 2014 communication from Tuscola County Right-To-Life that the Courthouse Lawn be authorized for use on Sunday, January 18, 2015. Motion Carried.

-Agreement with Amalgam LLC - Eean Lee, IT Director, provided an overview as to how this agreement will benefit Tuscola County and revenue will be increased.

14-M-209

Motion by Trisch, seconded by Kirkpatrick that per the request of the Information System Director, that the agreement with Amalgam to provide Fetch Geographic Information System (GIS) Fee Access Service be approved and all appropriate signatures are authorized. Also, annual \$6,000 in costs for said service to be paid from the County GIS Fund. Motion Carried.

-County Enhanced Access Policy (matter added) - Eean Lee reviewed the current policy and the recommended change in sections 2.1.5 and 2.1.6.

14-M-210

Motion by Bierlein, seconded by Allen that per the recommendation of the Information Systems Director and Equalization Director that sections 2.1.5 and 2.1.6 of the County Enhanced Access Policy be amended to define public bodies and public records. Motion Carried.

-Concur with appointment to Vacant Dispatcher Position -

14-M-211

Motion by Trisch, seconded by Bierlein to concur with the appointment of Janell Harmon to one of the vacant dispatcher positions with the starting date of December 8, 2014. Motion Carried.

-Restoring full SCMCCI Lease payment - Mike Hoagland has contacted SCMCCI and has requested a decision to be communicated to the Board by January 2015.

-Application for Department of Human Services Board -

14-M-212

Motion by Bierlein, seconded by Allen to re-appoint Kelly Whittaker to the Department of Human Services Board for a 3-year term beginning on January 1, 2015. Motion Carried.

-2015 Budget Recap - Mike Hoagland provided a brief overview of the progress that has been made with the 2015 Budget.

-Health Insurance Incentive Payment - Matter was discussed during the Affordable Care Act discussion.

Old Business - None

Correspondence/Resolutions -

-The 2015 Committee of the Whole and Board Meeting agenda are being worked on. Suggestions made today will be placed on the draft agenda for the next meeting.

-NACo press release regarding "Waters of the U.S." proposal

-Antrim County Board of Commissioner Resolution regarding the Clean Water Act.

-Michigan Municipal Risk Management - Undersheriff Skrent received a \$528.00 RAP check for the purchase of in-car cameras.

-Steve Erickson & Vicky Sherry will be assisting the Health Department to write a grant.

-Undersheriff Skrent is looking at how Courthouse Security can be proactive for items being scanned by the X-ray machine with less potential damage to personal property. The Undersheriff is looking to order a tray to hold those items that will fit through machine.

-There are still a few bank accounts that Treasurer Donovan-Gray is working on to have be listed correctly at the bank and will continue addressing this in 2015.

-Funding the MERS program is still a concern of Mike Hoagland and he provided an update.

-No new updates on Denmark Township.

-MAC 7th - Mike has not heard any update.

-NACo - Commissioner Allen would like to attend the conference in February 2015 to be held in Washington D.C. Commissioner Kirkpatrick will be requesting to go as he is on the environmental land use committee. Commissioner Bierlein will be attending as a MAC Board Member.

COMMISSIONER LIAISON COMMITTEE REPORTS

ALLEN

Dispatch Authority Board - Sandy Nielsen provided an update regarding the phone system. The current vendor will be out of business in December 2014. She reviewed the option available of a one-year service agreement after that business has closed the doors. The new phone system is not tentatively to be installed until mid-2015.

County Road Commission - Mike Tuckey is hoping to be at the next Board meeting. The annual meeting calendar was passed and it remained the same.

Board of Public Works - No update.

Senior Services Advisory Council

Mid-Michigan Mosquito Control Advisory Committee

Saginaw Bay Coastal Initiative

Parks & Recreation

Local Unit of Government Activity Report

TRISCH

Board of Health - Board will be working with Vicky Sherry for help in writing a grant.

Planning Commission

Economic Development Corp/Brownfield Redevelopment

Behavioral Health Systems Board

Animal Control

Solid Waste Management

Thumb Works

Local Unit of Government Activity Report - Fremont Township is questioning when farmland is tiled if it is being assessed that way. Commissioner Trisch would like to research further.

Commissioner Trisch excused at 10:25 a.m.

BIERLEIN

Thumb Area Consortium/Michigan Works

TRIAD

Human Development Commission (HDC) - The most recent program presentation was about a program that involved over 500 kids who helped our elderly community. One of their projects was beginning starter gardens to then be provided to someone to have their own garden.

Tuscola 2020

Recycling Advisory Committee

Local Emergency Planning Committee (LEPC)

Multi County Solid Waste

Local Unit of Government Activity Report

Tuscola In Sync

MAC Board of Directors

Human Services Collaborative Council

Region VI Economic Development Planning

MAC-Economic Development & Taxation - Changes are coming to sentencing guidelines for paroles. Restricted deeds were discussed and the impact on the local economy. Transportation funding and the gas tax was also discussed at the meeting.

BARDWELL

NACo - Commissioner Bardwell is glad that three of the commissioners will be attending NACo and discussed the benefits of the NACo conference.

NACo Rural Action Caucus

Economic Development Corp/Brownfield Redevelopment - Marshall Distributing in Cass City will be closing as they have been purchased by a competitor.

Caro DDA/TIFA

Economic Development Corporation

MAC 7th District

Local Unit of Government Activity Report

MAC - Past President

KIRKPATRICK

Board of Health

Community Corrections Advisory Board

Dept. of Human Services/Medical Care Facility Liaison

Land Acquisition

MI Renewable Energy Coalition

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Local Unit of Government Activity Report

Tuscola In Sync

NACo- Energy, Environment & Land Use

Child Care Fund - Commissioner Kirkpatrick has reflected on the meeting with Judge

Thane and how our communities can have a positive impact. The need for foster homes within the County was discussed.

Closed Session - Rescheduled to December 17, 2014 at 9:00 a.m.

Other Business as Necessary - None

Extended Public Comment -- None

Meeting adjourned at 10:41 a.m.

Jodi Fetting

Tuscola County Clerk

Statutory Finance Committee Minutes
November 24, 2014
H.H. Purdy Building
125 W Lincoln St, Caro MI

Meeting called to order at 10:41 a.m.

Commissioners Present: Allen, Bardwell, Kirkpatrick, Bierlein

Commissioner Absent: Trisch

Also Present: Mike Hoagland, Jodi Fetting, Tisha Jones, Mary Drier

Claims and Per Diems were reviewed and approved.

Public Comment - None

Meeting adjourned at 10:43 a.m.

Jodi Fetting
Tuscola County Clerk

'DRAFT'

COUNTY OF TUSCOLA

STATE OF MICHIGAN

RESOLUTION TO ADOPT CONSENT AGENDA

At a regular meeting of the Board of Commissioners of the County of Tuscola, Michigan, held at the H.H. Purdy Building in the Village of Caro, Michigan, on the 17th day of December, 2014 at 7:30 a.m. local time.

COMMISSIONERS PRESENT:

COMMISSIONERS ABSENT:

It was moved by Commissioner _____ and supported by Commissioner _____ that the following Consent Agenda Resolution be adopted:

CONSENT AGENDA

- Agenda Reference:** A
- Entity Proposing:** COMMITTEE OF THE WHOLE 12/15/14
- Description of Matter:** Move the November 2014 Financial Report be received and placed on file.
- Agenda Reference:** B
- Entity Proposing:** COMMITTEE OF THE WHOLE 12/15/14
- Description of Matter:** Move that the 2013 County Dashboard and Citizens Guide to County Finances be placed on the county web site for public review.

Agenda Reference: C

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the emergency action guidelines as recommended by the Emergency Services Director be approved.

Agenda Reference: D

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: **Move that because there is inadequate number/quality of boats for public safety in Huron and Tuscola Counties, the county capitalize on partial LETPA grant funding to purchase a marine airboat to serve both counties. Also, as with other LETPA projects Tuscola County front the total cost of \$141,658 but with reimbursement as follows:**

- Available grant funds - \$69,861
- Tuscola homeland security allocation - \$25,293
- Huron homeland security allocation - \$18,000
- Tuscola supplemental appropriation for airboat - \$3,504
(See note below)
- Huron supplemental appropriation - \$25,000
- TOTAL - \$141,658

Note: \$20,000 was budgeted for a used prisoner work crew van but because the actual cost was only \$10,000 - total savings \$10,000 is allocated for the airboat with \$3,504 for the boat purchase and \$6,496 for boat accessories.

Agenda Reference: E

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the agreement increasing Michigan State University 4-H services from .5 FTE to 1 FTE be approved with the understanding that at least 10 hours each week be spent working to help at risk youth and a plan to accomplish this objective will be submitted by the MSUE Regional Director.

Agenda Reference: F

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that retirement system benefits for court employees hired after 12/31/14 be changed from B-3 multiplier to the B-2 multiplier and the employee contribution rate be increased from 4.7% to 6.7% and the employer rate be decreased from 6.7% to 4.7%. Also, all resolutions and documents necessary to implement the change are authorized and approved for signature. (This motion is to achieve uniformity with other county employees where the retirement system change has already been implemented).

Agenda Reference: G

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the three year agreement with MGT of America to perform countywide and court cost allocation plans with fixed costs for the countywide plan of \$7,000 per year and \$3,000 per year for the court be approved. Also all appropriate signatures are authorized.

Agenda Reference: H

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the form certifying the Indirect Cost Study performed by MGT of American for the County be approved for signature and forwarded to appropriate parties.

Agenda Reference: I

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that per the recommendation of the undersheriff that the inmate phone system vendor be changed to IC Solution in April of 2015 when the current agreement expires. All necessary signatures are authorized for the new contract. Also, authorization is given for the undersheriff to provide the required 90 day notice to the current vendor that the contract with them is not going to be renewed.

Agenda Reference: J

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the 20 year update to the Mayville DDA Plan be approved with the understanding that the parcels included as part

of the DDA has not been expanded from the previous plan which would result in the capture of more county tax base revenue.

Agenda Reference: K

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that per the request of Mid-State Health Network, the intergovernmental contract for the establishment of a substance use disorder oversight policy board be approved and all appropriate signatures are authorized. (Tuscola County appointment to this board has already been made).

Agenda Reference: L

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the out-of-state travel request from Commissioners Kirkpatrick, Allen and Bardwell be approved to attend the spring National Association of Counties conference.

Agenda Reference: M

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that per the recommendation of the Behavioral Health Systems, that David Griesing be appointed to the Behavioral Health Systems Board to fill the remaining term of Molli Hartel which expires in March of 2016.

Agenda Reference: N

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the County Clerk be requested to advertise to fill the two vacancies on the Board of Public works created by the resignations of Lisa Valentine and Jim McMinn.

Agenda Reference: O

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that Commissioner Allen be appointed to fill one of the vacancies on the Board of Public works.

Agenda Reference: P

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the County Clerk be requested to advertise to fill a vacancy on the Board of Public Works and county Planning Commission.

Agenda Reference: Q

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that per the request of the County Equalization Director that authorization is given to carryover to 2015 unused vacation and the current vacation time carryover policy be reviewed at a future meeting.

Agenda Reference: R

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the December 2014 annual report from Vyse Administrative Services LLC be received and placed on file.

Agenda Reference: S

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that the contract with Vyse Administrative Services LLC for Airport Zoning Administration be approved for a three year period through the end of 2017.

Agenda Reference: T

Entity Proposing: COMMITTEE OF THE WHOLE 12/15/14

Description of Matter: Move that per the December 10, 2014 communication from the Internal Revenue Service that effective January 1, 2015 the county mileage reimbursement rate be increased from 56 to 57.5 cents per mile.

IT IS FURTHER RESOLVED that any motion, resolution, or other act of Tuscola County inconsistent with this Resolution is hereby rescinded, modified, replaced or superseded by this Resolution.

YEAS:

NAYS:

ABSTENTIONS:

RESOLUTION ADOPTED.

Thomas Bardwell, Chairperson
Tuscola County Board of Commissioners

Jodi Fetting
Tuscola County Clerk

Major County Accomplishments 2012, 2013 and 2014		
2012 Accomplishments	2013 Accomplishments	2014 Accomplishments
1. Protected wind energy taxes from elimination when state discontinued personal property tax	1. Added 11 jail beds to ease jail overcrowding and cost to house prisoners in other counties	1. County received another bond rating upgrade from A+ to AA- demonstrating we are a conservative and financially well managed county
2. Fulfilled state transparency requirements - implemented citizens financial guide, performance measures and service base consolidations	2. Comprehensive update to the web page completed significant improvements more user friendly with goal of increasing online service deliver to the public	2. Study underway to determine if it is financially advantageous to borrow (bond) and fully fund retirement system and implement defined contribution plan for new hires
3. Prepared balanced 2013 county budget	3. Prepared balanced 2014 county budget	3. Prepared balanced 2015 county budget
4. Completed 2011 Annual Financial Report (Audit) - all funds in a positive position	4. Completed 2012 Annual Financial Report (Audit) - all funds in a positive position	4. Completed 2013 Annual Financial Report (Audit) - all funds in a positive position
5. Settled one year union contracts	5. One-year union contracts were negotiated without wage increase but the employee share for health insurance and retirement system costs unchanged	5. Two year union contracts are being negotiated
6. Began process to issue bonds for the Medical Care Facility for construction of small house project to provide assisted living in a non-institutional setting	6. Certificate of Need obtained and bonds issued for construction of small house project to provide state of the art patient assisted living in a non-institutional setting	6. Medical Care Facility Small House Project construction underway with completion in spring of 2015

2012 Accomplishments	2013 Accomplishments	2014 Accomplishments
7. Began implementation of camera jail monitoring system for compliance with new prisoner federal regulations	7. Formed "In Sync" Committee to strengthen technology and improve service delivery and reduce costs	7. Full-time County IT Director hired and contract changes with Zimco implemented
8. Acquired former Big Brother Big Sister Building off of Luder Road for county use at no cost with further benefit of eliminating cost of other leased space	8. Began implementing new Medical Examiner system relieving county and local police officers of this responsibility for other critical police requirements	8. Geographic information system being implemented with tremendous value for all county operations
9. Gained \$250,000 Michigan State Housing Development Authority Community Development Block Grant approval for County housing rehabilitation	9. Important security measures implemented including: security cameras in the Register, Jail surveillance cameras and new panic buttons in the Courthouse	9. Planning and ballot language prepared and approved for a 2015 election to fund veterans and economic development operations with dedicated millages
10. Initiated study with local dentists to determine feasibility of establishing a dental clinic to serve the uninsured in Huron, Sanilac and Tuscola counties	10. Completed Off Road Vehicle Ordinance	10. Promoted full state revenue sharing and successful in receiving for first time in 14 years
11. Bid county owned property for agricultural purposes which resulted in twice the amount of revenue receive compared to former lease	11. Formed oil shale work group to be proactive and prepared for likely increase in activity including, environmental, assessing/taxation, other issues	11. County parks and recreation and solid waste management plan are being updated
12. Completed second year of three years process to implement new radios and next generation 911 at dispatch	12. County joined Michigan Renewable Energy Coalition - millions of dollars at issue regarding assessing/taxation of wind generators	12. Commissioners and auditor concerns with Road Commission finances were communicated with request to Road Commission to resolve

2012 Accomplishments	2013 Accomplishments	2014 Accomplishments
13. Worked with state officials for legislation to resolve issue concerning impact of agricultural irrigation on residential water wells	13. Court obtained driving while under the influence of alcohol grant conduct follow-up work to prevent reoccurrence	13. Region 6 economic development Prosperity Planning for multi-county area underway
14. Several important building projects completed in 2012 : new roofs at Courthouse and Jail along with bathroom and other remodeling work in District Court	14. Police service contracts renewed with Millington, Arbela and Vassar Townships	14. Lawsuit filed against Denmark Township by the county was discontinued after the Township paid full remaining obligation for abandoned water project
15. County has representation on various boards and commissions that are identifying problems and reviewing solutions to declining water levels of the Great Lakes	15. Weigh Master contract with County Road Commission renewed	15. Received a 2-year extension to keep the two county Equalization Director with Huron County after 2-years the State Tax Commission said this arrangement cannot continue
16. County experiencing unprecedented staff turn over - adjusting by reorganizing and rehiring new individuals to various positions	16. Comprehensive update to County General Development Plan completed by County Planning Commission	16. Potential acquisition of property from the state is under review
17. Thumb Cellular leased land from county to build a new tower on county property resulting in an increase in the lease payment to county	17. Unusually large number of mosquitoes combated by increasing Mosquito Abatement operations to 7 days per week for part of the year	17. The Mosquito Abatement special purpose millage was successfully renewed for the fourth time
18. Workers compensation coverage was changed to the Michigan Association of counties pool which is anticipated to reduce costs	18. Animal Control Cost saving agreement with Sanilac County was renewed for another year	18. The 1 mill levy for bond repayment was discontinued because enough funds have been generated to make the full remaining debt payments

2012 Accomplishments	2013 Accomplishments	2014 Accomplishments
19. County changed policy on Downtown Development Authority Tax Increment Financing (DDA/TIFA) to not allow captures of revenue on portion of DDA/TIFA for which county has discretion	19. County able to discontinue lease on the former Niland building reducing annual costs by \$10,000	19. Five Year Financial Plan was prepared and placed on file
20. Successful working with the Michigan Association of Counties to increase taxes the state pays county for state owned land (payment in lieu of taxes)	20. Steps have been taken to update the County Solid Waste Management Plan with assistance from the County Economic Development Corporation	20. Cunningham Supreme Court decision resulted in an estimated \$1,000 per day court revenue loss- was corrected and fees restored after about 6 months
21. Gained compliance with PA 152 regarding the amount the county can pay for employer health insurance		21. Medical Care Facility acquired additional land for future construction of small house units

14

DRAFT 2015 Work Program and Implementation Responsibilities

Task/Initiative	Lead Staff Members	Lead Commissioners	Other Assistance
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FINANCIAL PLANNING

1	Update 5-year county financial plan	Hoagland, Zechmeister	Kirkpatrick, Bardwell	
2	Determine millage renewals for 2016 and possible new millage request questions including Road Patrol	Hoagland, Schlichting	Kirkpatrick, Bardwell	
3	2016 County Budget development and 2014 Audit preparation	Hoagland, Zechmeister	All	
4	Determine if there are financial advantages to bonding to fully fund retirement system obligations	Hoagland, Zechmeister	All	John Boyle, John Axe, MERS staff
5	Assess prevention methods to reduce cost for abused, neglected and delinquent children - gain assistance from the Human Services Coordinating Council	Southgate, Walker, Hoagland	Kirkpatrick, Beirlein	Human Service Coordinating Council, Judge Thane
6	Work with MAC and review Pennsylvania PA 13 regarding impact fees and potential to use this approach in Michigan	Hoagland	Kirkpatrick	Oil Shale Study Committee
7	Conduct quarterly 2015 budget to actual reviews and identify areas of concern and optional solutions	Hoagland, Zechmeister	All	
8	Review drain-at-large cost projections and impacts on the county budget	Hoagland, Zechmeister	All	Drain Commissioner
9	Review health insurance renewal and retirement system costs and future potential changes	Hoagland, Zechmeister, Dibble	All	BC/BS, Dan Skiver, MERS

FINANCIAL GENERAL

10	Review with County Treasurer investment practices and potential for increased earnings	Gray, Hoagland	Kirkpatrick	John Axe
11	Explain to the public veterans dedicated millage request	Amend, Hoagland	Allen, Kirkpatrick	Dr. Horsch, Veteran Organizations

DRAFT 2015 Work Program and Implementation Responsibilities

Task/Initiative		Lead Staff Members	Lead Commissioners	Other Assistance
12	Explain to the public economic development dedicated millage request	Erickson, Hoagland	Trisch, Bardwell	EDC Board
13	Work to restore full lease payment from SCMCCI from \$20,000 to \$50,000	Hoagland	Bardwell	
14	Monitor Road Commission progress in reducing legacy cost financial obligation	Tuckey, Hoagland	Allen, Kirkpatrick	Road Commissioners
15	Evaluate continued involvement in the Workers Compensation program through MAC	Hoagland, Zechmeister	Bierlein, Bardwell	
16	Work with auditors and Treasurer to improve the classification of the Foreclosure Fund fund balance	Hoagland, Zechmeister	All	
17	Conduct year-end financial adjustment for compliance with Budgeting/Accounting Act	Hoagland, Zechmeister	All	
18	Monitor to determine if state fully replaces the revenue loss with elimination of the personal property tax	Hoagland	Bierlein	MAC
19	Work with Treasurer so she is signatory on all bank accounts	Gray, Hoagland	Bardwell, Kirkpatrick	Auditors
20	Monitor potential changes in sentencing guidelines and transfer of state prisoners to county prisons	Sheriff	Bierlein	
TECHNOLOGY				
21	Implement hosting of Property Tax Information and Geographical Information System including a fees schedule	Lee, Schlichting, Hoagland	Kirkpatrick, Bierlein	Amalgam
22	Complete the creation of the digital parcel files for the Geographical Information System	Lee, Schlichting, Hoagland	Kirkpatrick, Bierlein	Amalgam
23	Determine additional priority website/online services, develop offering timeline, define resources, and market availability and deploy	Lee, Hoagland	Kirkpatrick, Bierlein	In Sync Committee

DRAFT 2015 Work Program and Implementation Responsibilities

Task/Initiative		Lead Staff Members	Lead Commissioners	Other Assistance
24	Follow-up to assure necessary corrections to the Time Attendance Software are implemented and use full system capabilities	Dibble, Lee, Hoagland	Kirkpatrick, Bierlein	Harris
25	Identify, if any, opportunities to leverage existing County accounting software in various departments..... define timeline, business practice, and implementation plan	Dibble, Lee, Hoagland	Kirkpatrick, Bierlein	Harris
26	Identify, if any, opportunities to leverage existing County document imaging/workflow software to increase efficiency of production in county departments.....develop timeline, business practice, and implementation plan.	Lee, Hoagland	Kirkpatrick, Bierlein	Image Soft
27	Meet with other County Officials to review methods for Tuscola to become a technology hub.....determine best practices and practical opportunities.....develop business practices and put into production.	Lee, Hoagland	Kirkpatrick, Bierlein	In Sync Committee
28	Identify opportunities to use County data to increase efficiency in Law Enforcement. Leveraging GIS, analyze existing data to assist department in maximizing efficiency of labor	Lee, Teshendorf	Kirkpatrick, Bierlein	Amalgam
29	Analyze savings from Annex VOIP telephone system implemented in 2014.....determine if savings warrant VOIP deployment for other departments	Lee, Hoagland	Kirkpatrick, Bierlein	SPS
30	Implement 2015 budgeted computer/technology items.... continue to support county day to day needs at highest level possible	Lee, Hoagland	All	In Sync Committee
31	Assess methods of expanding county technology services for revenue generation between counties and for local government in the county.....meet with County/Local agencies to define opportunities.....define business plan and support.....implement best practices and deploy	Lee, Hoagland	Kirkpatrick, Bierlein	In Sync Committee
32	Review and suggest amendments for County technology policies, ensuring the best interest of the County and its data are protected.....including, but not limited to Enhanced Data Access, Data breach liability and Insurance coverage	Lee, Hoagland	Kirkpatrick, Bierlein	In Sync Committee

DRAFT 2015 Work Program and Implementation Responsibilities

Task/Initiative		Lead Staff Members	Lead Commissioners	Other Assistance
33	Further develop Green Initiatives. Work with County B&G to identify opportunities to conserve energy and finances through automation and technology.....develop timeline, business practice, and implementation	Lee, Miller, Hoagland	Kirkpatrick, Bierlein	In Sync Committee, Google
GENERAL OPERATIONAL				
34	Evaluate continuing to contract with Sanilac County and participate in hiring of new Animal Control Director	Hoagland	Trisch, Bardwell	Sanilac County
35	Continue to aggressively pursue grant opportunities working with the EDC grant writer - match grant pursued with county objectives	Erickson, Sherry, Hoagland	Bardwell, Trisch	
36	Develop a strategy to maintain the two county Equalization Director arrangement	Schlichting, Hoagland	All	
37	Review and evaluate the MAC Platform	Hoagland	Bierlein	MAC
38	Determine what the county role will be with the proposed Denmark/Gilford water project	Hoagland	All	John Axe
39	Develop an effective program using MSU-e 4-H to reduce abused, neglected, delinquent child cost	Bixler, Hoagland	Allen, Kirkpatrick	Southgate, Walker
40	Review the Region 6 Prosperity Plan and CEDS economic development plan in detail and how it can help job creation	Erickson	Bierlein, Kirkpatrick	County EDC Board and Regional Consultants
41	Continue to pursue potential service consolidations within Tuscola and with other counties	Hoagland	All	Three county regional commissioner meetings
42	Closely review weekly MAC legislative reports and work for beneficial changes	Hoagland	All	
43	IP telephone system so text messaging can be received at Dispatch	Neilson	Allen	Dispatch Authority

DRAFT 2015 Work Program and Implementation Responsibilities

Task/Initiative		Lead Staff Members	Lead Commissioners	Other Assistance
BUILDINGS AND GROUNDS				
44	Implement construction of new mechanic pole building at Mosquito Abatement	Green, Miller, Hoagland	All	
45	Complete the fixed asset inventory	Miller	All	
46	Implemented 2015 budgeted equipment and capital improvement projects	Miller, Hoagland	All	
47	Update the 10-year county buildings and grounds capital improvement plan	Miller, Hoagland	All	
48	Update the Emergency Operations Plan for county buildings	Dibble, Miller, Hoagland	All	
49	Increase the number of employees trained in CPR	Dibble, Miller, Hoagland	All	Huron and Sanilac Counties
ENVIRONMENT/PARK AND RECREATION				
50	Evaluate requesting a state grant to conduct a feasibility study of a 3 county recycling program	Miller, Hoagland	Bierlein, Kirkpatrick	Recycling Committee and Huron/Sanilac
51	Develop a plan for the possible move and expansion of the Recycling Center	Miller, Hoagland	Bierlein	Recycling Committee
52	Overview of the updated county parks and recreation plan and next steps for implementation	Erickson, Sherry	Allen	Parks and Recreation Comm
53	Overview of changes in the updated solid waste management plan and next steps for implementation	Erickson, Sherry	Trisch	Solid Waste Planning Committee
54	Cass River Greenways project and continued work to improve quality of life		Kirkpatrick	Cass River Greenways
55	Assess whether the county will acquire property from the state	Hoagland	Kirkpatrick	Commissioners, Senator Green

DRAFT 2015 Work Program and Implementation Responsibilities

Task/Initiative		Lead Staff Members	Lead Commissioners	Other Assistance
56	Continue involvement in the Saginaw Bay Coastal Initiative - determine methods of improvement		Allen	Saginaw Coastal group
RENEWABLE ENERGY				
57	Continue to closely monitor the Nextera tax appeal and escrow county funds	Hoagland	Kirkpatrick	Michigan Renewable Energy group
58	Follow state developments regarding renewable energy standard, zoning, taxation	Hoagland	Kirkpatrick	Michigan Renewable Energy group
PERSONNEL				
59	Review county grant policies and procedures and make changes as necessary	Hoagland, Zechmeister	All	
60	Make changes and adjustment to retirement system divisions	Hoagland, Zechmeister, Dibble	All	MERS
61	Continue to monitor the Affordable Care Act for county compliance	Dibble, Hoagland	All	County Attorney's and Insurance Agent
62	Review and make recommended changes to non-union personnel policies and handbook	Dibble, Hoagland	All	Labor attorney
63	Review procedures to maintain compliance with Mi-Osha	Dibble, Hoagland	All	
HEALTH				
64	Monitor impact of total coliform rule on Type II public water supplies	MacGuire, Tenbusch	Trisch, Kirkpatrick	
65	Explore options for Federal Qualified Health Center to run healthcare clinic/dental clinic in Tuscola County for indigent and uninsured	Hepfer, Tenbusch	Trisch, Kirkpatrick	

DRAFT 2015 Work Program and Implementation Responsibilities

Task/Initiative		Lead Staff Members	Lead Commissioners	Other Assistance
66	Assess impact of Health Department Regionalization proposed by the Michigan Department of Community Health and Governor's Office	Hepfer, Tenbusch	Trisch, Kirkpatrick	
67	Continue to explore grants that lead to better health outcomes for Tuscola County residents	Tenbusch, Hepfer, MacGuire	Trisch, Kirkpatrick	Vicky Sherry EDC
68	Review the most current Community Health Assessment	Tenbusch, Hepfer	All	

NOTICE OF PUBLIC HEARING
MICHIGAN STATE HOUSING DEVELOPMENT AUTHORITY

**Michigan Community Development Block Grant
Michigan Housing Resource Fund**

The Tuscola County Board of Commissioners, in cooperation with the Human Development Commission, is applying to the Michigan State Housing Development Authority for a 2015-2016 Community Development Block Grant (CDBG). CDBG funds will provide rehabilitation measures for low-income homeowners living in the target areas of the City of Caro, City of Vassar, and Village of Cass City. Allowable activities include:

1. Single-family, owner-occupied rehabilitation measures such as electrical repairs, energy conservation, foundation/structural repairs, lead-based paint abatement, mechanical, painting/siding, and plumbing.
2. Single-family, owner-occupied emergency repairs that assist with life-threatening health and safety emergencies like no water and no electricity. (This is a countywide activity.)

The Tuscola County Board of Commissioners will provide a forum for persons interested in commenting on the \$304,878 project. The Board of Commissioners will also receive and consider written comments regarding the 2015-2016 CDBG application. Written comments should be received no later than the date of the public hearing and be directed to the address below.

The Public Hearing will be held on December 17, 2014 at 8:30 a.m. at the H. H. Purdy Building, 125 W. Lincoln Street, Caro, Michigan. The Public Hearing will be part of the regularly scheduled meeting of the Tuscola County Board of Commissioners.

Mike Hoagland

From: Brian Neuville <briann@hdc-caro.org>
Sent: Wednesday, December 10, 2014 12:32 PM
To: mhoagland@tuscolacounty.org
Cc: Rebecca Hassler
Subject: FW: TC CDBG Motion/Resolution
Attachments: Tuscola County CDBG, Draft Motion.docx

Mike,

Attached are the resolution (samples) that we will need for the CDBG application and public hearing. Let me know if you need anything further. See you next week.

Thanks,
Brian

From: Rebecca Hassler
Sent: Wednesday, December 10, 2014 12:22 PM
To: Brian Neuville
Subject: TC CDBG Motion/Resolution

Rebecca Hassler
Program Development Director
Human Development Commission
429 Montague Avenue
Caro, MI 48723
989.672.1720 (voice)
989.673.2031 (fax)
beckyh@hdc-caro.org (email)



HDC's mission: *Restoring hope by helping people and changing lives.*
-Adopted February 16, 2011

Visit us at www.hdc-caro.org or <https://www.facebook.com/pages/Human-Development-Commission-Community-Action-Agency/141105532612558>

SAMPLE MOTIONS/RESOLUTIONS

December (fill in date), 2014

At the regular session of the Tuscola County Board of Commission held at the H. H. Purdy Building in the City of Caro, Michigan on December 17, 2014 the following action was taken:

(fill in the motion number)

Motion by (fill in the name) seconded by (fill in the name) to approve a resolution for the 2015 – 2016 Community Development Block Grant, a homeowner rehabilitation grant targeting the communities of the City of Caro, City of Vassar, and Village of Cass City, and authorize the chairperson to sign all appropriate documents. Roll call: Allen, (fill in response); Bardwell, (fill in response); Bierlein, (fill in response); Kirkpatrick, (fill in response); Trisch, (fill in response). Motion (fill in action).

I further certify that the above is a true, correct, accurate and complete transcript of the original said action appearing on file and of record in my office.

IN WITNESS WHEREAS, I have hereunto set my hand and affixed the Seal of the Circuit Court for the County this (fill in date) day of December 2014.

Jodi Fetting, County Clerk
Clerk of the Board of Commissioners
for the County of Tuscola

Agenda Reference: B

Entity Proposing: COMMITTEE OF THE WHOLE 11/7/11

Description of Matter: Move that per the request of the County Sheriff that a new millage question be included on the February 2012 Presidential Primary Election ballot for .30 mills (\$.30 for each \$1,000 of valuation – estimated to raise \$414,000 in the first year) for operation of County Emergency Management and Sheriff Road Patrol services within Tuscola County for levy years 2012 and continuing through the year 2017 (final ballot language to be reviewed and approved by corporate counsel).

Agenda Reference: C

Entity Proposing: COMMITTEE OF THE WHOLE 11/7/11

Description of Matter: Move that because of declining land values and state revenue cuts resulting in diminished county financial ability, that effective immediately the capture of Downtown Development Authority Tax Increment Finance Authority (DDA/TIFA) funds in the portion of DDA/TIFA's for which the county has discretion, be discontinued.

Agenda Reference: D

Entity Proposing: COMMITTEE OF THE WHOLE 11/7/11

Description of Matter: Move that the draft all fund budgets and draft general fund budget be authorized to be forwarded to all departments for review and comment with changes from the last draft including: no staffing reductions for Equalization, no staffing reductions for Prosecutor, reduced full-time 4-H position to part-time, provide funding to meet insurance retention fund obligation, provide funding for PA 142 health insurance claims tax, charge the cost of the road patrol millage ballot question to the Road Patrol Fund. All of these costs except the road patrol ballot question reduces general fund contingency and requires increased use of reserves.

IT IS FURTHER RESOLVED that any motion, resolution, or other act of Tuscola County inconsistent with this Resolution is hereby rescinded, modified, replaced or superseded by this Resolution.

YEAS: all

DDA/TIFA PROPERTY TAX CAPTURE POLICY
Adopted 8-12-03

1. PURPOSE

The purpose of this policy is to formulate a comprehensive written County Policy, which clearly defines the Board of Commissioners position with respect to Downtown Development Authorities (DDA) and Tax Increment Financing (TIFA). The policy also communicates to County Elected Officials, Department Heads, Municipalities, and the General Public the formal County policy with respect to tax increment financing. The County Equalization Director shall be responsible for the implementation of this policy.

2. POLICY

2.1 The following policy shall apply to Tax Increment Financing Authorities (TIFA) who are considering improvements to be made in a Downtown Development Authority District (DDA) under Act 197 of 1975 as amended, and also shall apply to any authority established under any statute when that authority desires to capture County tax revenues. Item (8) shall apply to all capturing authorities, both existing and proposed.

2.1.1 In order for the County to consider allowing the capture of property tax revenue in a DDA District subject to capture, and not opt out, a plan must be submitted to the Tuscola County Equalization Director for review by the Tuscola County Board of Commissioners at least 60 days before the time in which the County's time to opt out of the capture expires.

2.1.2 Said plan must have sufficient detail to explain projects to be undertaken, costs, and timeline to complete the projects. The plan shall include all information required by statute for the establishment of the district as well as a list of the parcel numbers of all properties, both real and personal, to be included in the district, and the taxable value of each property in the base year. The plan will specify what assessment year is the base year for the establishment of the initial value of the district. The plan will specify the assessment year in which the capture of revenues will first occur.

2.1.3. The Tuscola County Board of Commissioners evaluation of the plan will be an important factor in determining whether a capture will be authorized.

DDA/TIFA PROPERTY TAX CAPTURE POLICY

- 2.1.4 All incremental updates to the original plan must be submitted at least (60) days before the date on which the County's right to opt out of the capture expires to the Tuscola County Equalization Director for review by the Tuscola County Board of Commissioners. No expansion of district boundaries, to gain a larger capture, are permitted without approval from the Tuscola County Board of Commissioners.
- 2.1.5 The Tuscola County Board of Commissioners may allow a capture of 50% of property tax revenue resulting from growth in total taxable value of the district, both from change in value of existing land, structures and contents in the district, removal, and from new construction or demolition in the district.
- 2.1.6 The above described property tax revenue capture will not be allowed for a period of longer than five (5) years. At the end of five (5) years, a review will be conducted by the Tuscola County Board of Commissioners to determine whether a capture will continue to be allowed.
- 2.1.7 The County Equalization Director will maintain appropriate information to record taxable value changes and property tax captures from all DDA districts in Tuscola County.
- 2.1.8 Each year, prior to the retention of captured revenues, the capturing authority shall submit to the County a list of all parcels in the district showing the initial value, the year in which the initial value was established, current value, and captured value. The values submitted shall be examined for validity by the County. Only those revenues as determined by the County to be validly captured shall be retained by the district/authority. This shall apply to all districts, both new and existing.
- 2.1.9 The County opts out and will not opt back in for property tax capture in a local unit of government that declares an area outside of the business district part of the DDA/TIFA because expansion beyond the business district violates the DDA Act.

**Mayville DDA
DDA Capture of County Tax Revenue**

Tax Year 2014

Current Value		Base Value			Code
3,978,926	less	2,731,253	=	100% Captured TV=	0
	less		=	50% Captured TV=	1,247,673

	DDA Capture 100% Mills	Tax \$	DDA Capture 50% Tax \$		Total Capture
Allocated	3.9141	0.00	2,441.76		2,441.76
Bridge/Streets	0.4807	0.00	299.88		299.88
Senior Citizens	0.2000	0.00	124.77		124.77
Medical Care	0.2500	0.00	155.96		155.96
Road Patrol	0.9000	0.00	561.45		561.45
Roads/Streets	0.9657	0.00	602.44		602.44
Mosquito	0.6316	0.00	394.02		394.02
Recycling	0.1500	0.00	93.58		93.58
MCF debt	0.0000	0.00	0.00		0.00
Total	7.4921	0.00	4,673.85		4,673.85

/

STATE OF MICHIGAN



HON. KIM DAVID GLASPIE
CHIEF JUDGE OF THE COURTS
DISTRICT COURT JUDGE

HON. AMY GRACE GIERHART
CHIEF JUDGE PRO TEMPORE
CIRCUIT COURT JUDGE

HON. NANCY L. THANE
PRESIDING JUDGE/FAMILY DIVISION
PROBATE COURT JUDGE


TUSCOLA COUNTY TRIAL COURTS

440 NORTH STATE STREET
CARO, MICHIGAN 48723
(989) 672-3800

DONNA L. FRACZEK
COURT ADMINISTRATOR

ADAM D. PAVLIK
DEPUTY COURT ADMINISTRATOR

MEMORANDUM

DATE: December 15, 2014
TO: Michael R. Hoagland
Tuscola County Board of Commissioners
FROM: Kim David Glaspie, Chief Judge 
Tuscola County Courts

I am pleased to announce that Sheila Long (current Director of Probation Services) has accepted our offer to become our next Court Administrator upon the retirement of Donna Fraczek on March 1, 2014. Given the unique complexity and the importance of this position to our operations we would like Mrs. Long to spend a period of time training under the direction Mrs. Fraczek. We would like you concur with the Court's desire to have Mrs. Long begin her duties as Court Administrator on January 5, 2015.

Because Mrs. Fraczek's position was budgeted at her current rate in the 2015 budget there is no need for a budget amendment to provide for Mrs. Long's training.

Mike Hoagland

From: Clayton J. Johnson <CLAJOH@BraunKendrick.com>
Sent: Friday, November 21, 2014 3:52 PM
To: 'MHoagland@TuscolaCounty.org'; 'Skiver, Daniel'
Cc: Patrick Kaltenbach
Subject: RE: Follow-up ACA Questions

Hi Mike,

Thank you for the opportunity to provide additional analysis regarding these issues, each of which are addressed further below. It may also be helpful to provide what I see as the primary options available regarding Commissioner health insurance:

A. Test to determine whether Commissioners qualify as full-time employees under the Affordable Care Act ("ACA"), consistent with the options available as discussed within the attached September 17, 2014 memorandum. If it were determined that Commissioners qualify as full-time under the ACA, the Commission would then need to make health insurance coverage available to Commissioners, or would be subject to a penalty of \$3000 per Commissioner per year for each Commissioner who receives a premium tax credit to obtain coverage through one of the healthcare exchanges. This aspect is also discussed under item #4 below.

A resolution in this regard may be considered in the following form:

WHEREAS, Tuscola County desires to comply with the Federally-enacted Affordable Care Act (the "Act").

NOW, THEREFORE, BE IT RESOLVED, in order to comply with the Act, the County shall assess whether the members of the Tuscola County Board of Commissioners shall be considered full-time employees under the Act, by conducting a measurement of each Commissioner's hours of service under a method prescribed within the Act.

B. Without testing, determine that Commissioners, as elected county employees, are to be treated as full-time employees and offer health insurance under the existing plan. If the decision is made to treat all elected county employees as full-time and eligible to obtain coverage under the plan, testing would not be required and penalties under the ACA would be avoided.

A resolution in this regard may be considered in the following form:

WHEREAS, Tuscola County desires to comply with the Federally-enacted Affordable Care Act (the "Act").

NOW, THEREFORE, BE IT RESOLVED, for the "Term of Office" for the years 2015 and 2016, and thereafter until further official action otherwise, the members of the Tuscola County Board of Commissioners shall be considered full-time employees for purposes of the Act.

BE IT FURTHER RESOLVED, in addition to such other compensation and reimbursements provided to the members of the Tuscola County Board of Commissioners, Commissioners shall also be eligible to participate in the Tuscola County health insurance plan on the same terms as other full-time County employees.

C. Without testing, determine that Commissioners, as elected county employees, are to be treated as full-time employees and expand the availability of options to add another coverage option which is less generous and therefore less costly to the County, but which does meet the Minimum Essential Coverage requirements under the ACA. This plan

would be made available to all full-time employees on the same terms and would merely be added as an additional option, which Commissioners may be likely to choose.

A resolution in this regard may be considered in the same form as set forth under item (B) above, in addition to the following resolution:

NOW, THEREFORE, BE IT RESOLVED, the County's health insurance plan shall be modified to offer an additional coverage option which meets the Minimum Essential Coverage requirements of the Affordable Care Act, but which option shall be in the form of a high deductible plan available through the County's health plan provider.

D. Without testing, determine that Commissioners are full-time employees but are not eligible to participate in the plan. This would result in a penalty under Section 4980H(b) of the ACA equal to \$3000 for each full time employee who receives a premium tax credit to obtain coverage under a healthcare exchange.

WHEREAS, for the "Term of Office" for the years 2015 and 2016, and thereafter until further official action otherwise, the members of the Tuscola County Board of Commissioners shall be considered full-time employees for purposes of the Federally-enacted Affordable Care Act.

NOW, THEREFORE, BE IT RESOLVED, notwithstanding the foregoing, Commissioners shall not be eligible to participate in the Tuscola County health insurance plan.

Specific responses to your inquiries are as follows:

1. Can a commissioner health insurance plan be implemented that provides reduced benefits compared to the regular health insurance coverage that is offered to other county employees without being discriminatory?

Answer: Based on our further discussion it is my understanding that the County's health insurance is self-insured up to a stop-loss, and insured over that amount. I also understand that the County offers a base plan at no charge to the employee, and the employees have the option of paying the additional expense of higher levels of coverage, if desired. In light of these aspects, there are two relevant portions of the Tax Code which ultimately mean that the County cannot offer a lower base level of coverage to Commissioners (if determined to be full-time employees) than to other full-time employees. Section 105(h) of the Tax Code prohibits a self-insured plan from providing better medical coverage to more highly compensated employees versus other employees.

In addition, Section 125 of the Tax Code, which applies to tax-free salary reductions to allow employees to pay their portion of health insurance premiums (such as to purchase a higher-level plan) also mandates non-discrimination with regard to eligibility and benefits so that more highly compensated employees cannot receive medical coverage on a more generous basis than other employees.

The effect of non-compliance with these requirements would be that the health insurance coverage would be treated as taxable income to highly compensated employees.

2. Can a reduced plan be implemented for commissioners but other elected officials continue to receive the regular county plan or does the reduction have to also be implemented for other elected officials?

Answer: In light of the foregoing aspects, it would not be permissible to offer a reduced plan to Commissioners (if they are determined to be full time employees).

3. If the answer to questions 1 and 2 above is yes will you develop a health insurance plan that complies with the ACA "Minimum Value Threshold" and explain what plan provisions were changed and the estimated cost reduction compare to the regular county plan? (Dan Skiver can help with this)

Answer: According to the applicable eligibility and benefits requirements, and because Commissioners are less-highly compensated than many other employees, it would not be appropriate to offer an lower-coverage plan under this scenario.

4. Does the ACA require health insurance to be offered to commissioners in 2015 or 2016?

Answer: ACA requires that employers with more than 100 full-time employees offer coverage which meets the ACA's minimum coverage requirements to at least 70% of its full-time employees during 2015 and that the employer must offer such coverage to at least 95% of full-time employees in 2016 and thereafter. By meeting these thresholds, the employer avoids all penalties under Section 4980H(a) which can be significant.

Under Section 4980H(b) of the ACA, if the employer meets the thresholds above, but one or more of the employer's full-time employee who was not offered minimum coverage receives a premium tax credit through the IRS in order to purchase coverage through the health insurance exchanges, the employer will be assessed a payment equal to \$3,000 multiplied by the number of full-time employees who receive the premium tax credit.

In order to qualify for the premium tax credit, the employee would need to show that minimum coverage is not available through his or her employer, and that the individual's household income is within the range between 100% and 400% of the federal poverty level.

Please feel free to contact me if you would like any further information in this or any other regard. If you like, Pat and I would be happy to be present for the upcoming meeting on Monday morning at 7:30.

Very best regards,

Clay



BRAUN KENDRICK

CLAYTON J. JOHNSON
Attorney
Tel: 989.399.0606
Fax: 989.799.4666
Email: clajoh@braunkendrick.com

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From: Mike Hoagland [mailto:mhoagland@tuscolacounty.org]
Sent: Tuesday, November 11, 2014 10:00 AM
To: Clayton J. Johnson; Skiver, Daniel
Cc: trisch@tuscolacounty.org; 'Bardwell Thom'; 'Bierlein Matthew'; 'Kirkpatrick Craig'; 'Roger Allen'
Subject: Follow-up ACA Questions

Clayton and Dan

The Tuscola County Board of Commissioners asked me to obtain your assistance regarding follow-up questions concerning the Affordable Care Act (ACA).

Questions are as follows:

1. Can a commissioner health insurance plan be implemented that provides reduced benefits compared to the regular health insurance coverage that is offered to other county employees without being discriminatory?
2. Can a reduced plan be implemented for commissioners but other elected officials continue to receive the regular county plan or does the reduction have to also be implemented for other elected officials?
3. If the answer to questions 1 and 2 above is yes will you develop a health insurance plan that complies with the ACA "Minimum Value Threshold" and explain what plan provisions were changed and the estimated cost reduction compare to the regular county plan? (Dan Skiver can help with this)
4. Does the ACA require health insurance to be offered to commissioners in 2015 or 2016?

Commissioners asked if you can answer these questions prior to their meeting on November 24, 2014.

Clayton feel free to contact Dan Skiver at 989-277-6410. He knows you may be calling him.

Your assistance is appreciated.

Mike

Michael R. Hoagland
Tuscola County Controller/Administrator
989-672-3700
mhoagland@tuscolacounty.org

VISIT US ON LINE FOR COUNTY SERVICES @ www.tuscolacounty.org

9

Mike Hoagland

From: Gretchen Tenbusch <gtenbusch@tchd.us>
Sent: Monday, December 15, 2014 11:05 AM
To: Mike Hoagland
Cc: Hepfer, Ann
Subject: CDCN Grant
Attachments: Letters of support CDCN.docx; Project Abstract CDCN.docx

Mike

The Tuscola County Health Department is applying for a Chronic Disease Coordinating Network for Huron, Sanilac and Tuscola Counties. The Tuscola County Health Department would be working with Huron and Sanilac County Health Department and would involve many community partners. Would it be possible to get a letter of support from the the Tuscola County Board of Commissioners? I have attached an abstract and letter of support template. Could you send the letter to Ann Hepfer at the Tuscola County Health Department. If possible could you scan and email a copy of the letter to Ann at AHepfer@tchd.us and then put original in the mail by Dec 26th? Any questions give me a call at 989-269-3302 or 989-673-8115.

Thanks
Gretchen

Gretchen Tenbusch, RN, MSA | Health Officer

Tuscola County Health Department

1309 Cleaver Rd Ste B, Caro, MI 48723

DIRECT: (989) 673-8115 | **FAX:** (989) 673-7490

WEBSITE: www.tchd.us

EMAIL: gtenbusch@tchd.us

Huron County Health Department

1142 South Van Dyke, Bad Axe, MI 48413

DIRECT: (989) 269-3302 | **FAX:** (989) 269-4181

WEBSITE: www.hchd.us

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Insert your letterhead

December ___, 2014

Tuscola County Health Department
1309 Cleaver Rd., Suite B
Caro, MI 48723
Attn: Gretchen Tenbusch

Dear Gretchen;

The ___ (name of agency) is in full support of the Tuscola County Health Departments grant application to develop the Thumb Chronic Disease Coordinating Network. We recognize the importance of working together collaboratively so that the residents of the Huron, Sanilac, and Tuscola Counties have access to healthy environments.

As an organization we will support the following components and their strategies that will be required in this grant application.

1. Environmental strategies to promote health and support and reinforce healthful behaviors.
 - Implement nutrition and beverage standards including sodium standards (i.e., food service guidelines for cafeterias and vending) in public venues that may include worksites and other key locations such as hospitals.
 - Strengthen healthier food access and sales in retail venues (e.g., grocery stores, supermarkets, and chain restaurants) and community venues (e.g. food banks) through increased availability (e.g. fruit and vegetables and more low/no sodium options), improved pricing, placement, and promotion.
 - Strengthen community promotion of active modes of transportation and community venues for physical activity through signage, worksite policies and practices, social support, and joint use agreements for schools, community centers, parks, fitness facilities in communities and jurisdictions.
 - Develop and/or implement transportation and community plans that promote walking.
2. Strategies to build support for healthy lifestyles, particularly for those at high risk to support diabetes and heart disease and stroke prevention efforts.
 - 1B-1. Plan and execute strategic data-driven actions through a network of partners and local organizations to build support for lifestyle change. For example, create and implement a comprehensive plan to build support for evidence-based lifestyle change; i.e., the Diabetes Prevention Program (DPP) and coordinate with existing organizations and programs supporting evidence-based lifestyle change.
 - Implement evidence-based engagement strategies (e.g. tailored communications, incentives, etc.) to build support for lifestyle change; e.g., the Diabetes Prevention Program.
 - Increase coverage of evidence-based supports for lifestyle change by working with network partners (e.g., educate employers about the benefits and cost-

Insert your letterhead

savings of evidence-based lifestyle change programs such as the Diabetes Prevention Program as a covered health benefit).

3. Health system interventions to improve the quality of health care delivery to populations with the highest hypertension

- Increase electronic health records (EHR) adoption and the use of health information technology (HIT) to improve performance (e.g., work with health system partners to implement advanced Meaningful Use data strategies to identify patient populations who experience CVD-related health disparities).
- Increase the institutionalization and monitoring of aggregated/standardized quality measures at the provider level (e.g., use dashboard measures to monitor healthcare disparities and implement activities to eliminate healthcare disparities).
- Increase engagement of non-physician team members (i.e., nurses, pharmacists, and nutritionists, physical therapists, and patient navigators/community health workers) in hypertension management in health care systems including FQHCs, local public health in communities.
- Increase use of self-measured blood pressure monitoring tied with clinical support.
- Implement systems to facilitate identification of patients with undiagnosed hypertension and people with prediabetes.

4. Community clinical linkage strategies to support heart disease and stroke diabetes prevention effort.

- Increase engagement of CHWs to promote linkages between health systems and community resources for adults with high blood pressure and adults with prediabetes or at high risk for type 2 diabetes.
- Increase engagement of community pharmacists in the provision of medication/self- management for adults with high blood pressure.
- Implement systems and increase partnerships (e.g., EHRs, 800 numbers, 211 referral systems) to facilitate bi-directional referral between community resources and health systems including lifestyle change programs (i.e., DPP).

As an organization we will support the four components and their fifteen strategies aimed at reducing health disparities in the Thumb. We are committed to improving the overall health of all of residents of the thumb regardless of their health insurance or poverty status. We understand that if you are granted this award we are committing to partnering with you on the above grant components for the full grant award cycle.

Sincerely,

Project Abstract

The Thumb Chronic Disease Coordinating Network (CDCN)

Applicant: Tuscola County Health Department to cover Huron, Sanilac, Tuscola Counties

Tuscola County Health Department is applying to Michigan Department of Community Health for \$450,000 grant to establish the Huron-Sanilac-Tuscola (HST) "Thumb Chronic Disease Coordinating Network (CDCN)." The purpose of the CDCN grant is to support implementation of population wide and priority population approaches to prevent obesity, diabetes, heart disease and stroke and to reduce health disparities in the areas among the adult populations. Our CDCN goal is to establish and or build upon existing community partnerships to maximize resources, increase public health impact, minimize duplication and complement current community efforts related to implementing prevention strategies around Chronic Disease.

The median household income in Tuscola County in 2009-2013 is \$43,039, Huron \$40,204, and Sanilac was at \$40,478 as compared to the States \$48,411. The percentage of people living in poverty is 16.1% compared to the States 16.8%. According to Healthy MI Plan data the three counties have an estimated 5903 people who were eligible for enrollment. According to Kids Count 2013 Tuscola County ranked 40 of 83 counties with 36% of children ages 0-5 eligible for food assistance as compared to 37% state wide. The percentages of children eligible of free or reduced lunches, averages 57% eligible in the three counties. All three counties are 97% white with Black, Asians and Native Americans making up the other 3%. High School graduation rates are 82%, only 12.6% go to be a Bachelor's Degree.

Unhealthy diet and physical inactivity can contribute to or aggravate many chronic diseases and conditions, including type-2 diabetes, hypertension, heart disease, and stroke. In the 2003 survey, nine percent of adults in the three-county area indicated they had been told by a doctor that they had diabetes in 2014 the percentage was up to 14%. According to the 2011-2013 MIBRFS Self-reported Obesity survey 32.9% reported they were obese, 39.5% were told they had high blood pressure, the H-S-T ranked 4, 5, and 9th for Heart Disease Hospitalizations. Using the 2013 MIBRFS averaged data for the three counties it indicated that 27.7% of people reported eating less than 1 vegetable a day, and 40.6 % reported eating less than 1 fruit a day. The three counties ranked 25, 16 and 22 out of 83 counties in regards to those Eligible for the Healthy MI Plan. All three counties are considered medically and dentally underserved. According to the County Health Rankings Huron has per 1720 residents 1 primary care physician, Sanilac 2663:1, Tuscola 3695:1 all compared to MI 1,268:1

A continuing problem for the counties remains the number of people who do not have access to health care as a result of a lack of coordinated transportation systems. Each county offers some means of transportation through bus systems, but they are limited and do not cover the counties fully and they do not routinely travel outside of the county. The Medicaid Health Plans find it difficult to offer their clients consistent and reliable transportation for out of county referrals and services.

It is our goal that this grant would assist us in developing a network where the medically underserved and difficult to reach populations will receive the education, social support, medical care, and transportation that will help us reach our goals and objectives to reduce premature death rates from Diabetes, Heart Disease and Stroke.

November 6, 2014

A regular meeting of the Board was held in their offices at 1733 S. Mertz Rd., Caro, Michigan on Thursday, November 6, 2014 at 8:00 A.M.

Present: Road Commissioners John Laurie, Gary Parsell, Mike Zwerk, Julie Matuszak, and Pat Sheridan; County Highway Engineer Michele Zawerucha, Superintendent/Manager Jay Tuckey, Director of Finance/Secretary-Clerk Michael Tuckey.

Motion by Parsell seconded by Zwerk that the minutes of the October 23, 2014 regular meeting of the Board be approved. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Matuszak that the minutes of the closed session of the Board dated October 23, 2014 be approved. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Payroll in the amount of \$93,548.65 and bills in the amount of \$158,564.04 covered by vouchers #14-56 and #14-57 were presented and audited.

Motion by Zwerk seconded by Matuszak that the payroll and bills be approved, and that bills be paid later this week upon receipt of the Michigan Transportation Funds, at the discretion of the Director of Finance. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Brief Public Comment Segment:

- (1) Mr. Phillip Kerns with the Frankenmuth Fire Department appeared before the Board to request a temporary road closure of Ormes Road between Bray Road and Lewis Road in order for the department to conduct a firefighting practice operation. After discussion, the following motion was introduced:

Motion by Parsell seconded by Matuszak to grant the request from the Frankenmuth Fire Department and issue a permit for the temporary road closure of Ormes Road between Bray Road and Lewis Road on Sunday, December 7, 2014 in order for the department to conduct a firefighting practice operation, weather permitting. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Zwerk to officially close the Cass City Road Bridge over the Latimer or Allen Relief Drain in Akron Township effective October 27, 2014, as recommended by Great Lakes Engineering Group. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Management and the Board further discussed the Road Commission's winter maintenance operations. Discussion included the Road Commission's work force staffing levels and level of service expectations. The Board tabled the discussion for the scheduled public hearing.

PUBLIC HEARING

At 8:30 A.M. a public hearing was held for the proposed replacement of the Cemetery Road Bridge over the Cass River in Sections 3 and 4 of Novesta Township. County Highway Engineer Zawerucha presented the plans for the project. Members of the public were given the opportunity to speak at the hearing, of which a complete transcript of the hearing is available at the Road Commission Office. After hearing comments from the public, the following motion was introduced:

Motion by Zwerk seconded by Parsell to close the public hearing and to proceed with letting the Federal Aid Project for the proposed replacement of the Cemetery Road Bridge over the Cass River in Sections 3 and 4 of Novesta Township. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Management and the Board further discussed the Road Commission's winter maintenance operations. Discussion included the Road Commission's snow plowing routes and emergency call procedures. The Board tabled the discussion for the scheduled public hearing.

PUBLIC HEARING

At 8:45 A.M. a public hearing was held for the proposed preventive maintenance work on the Caine Road Bridge over the Cass River in Sections 3 and 4 of Vassar Township. County Highway Engineer Zawerucha presented the plans for the project. Members of the public were given the opportunity to speak at the hearing, of which a complete transcript of the hearing is available at the Road Commission Office. After hearing comments from the public, the following motion was introduced:

Motion by Zwerk seconded by Parsell to close the public hearing and to proceed with letting the Federal Aid Project for the proposed preventive maintenance work on the Caine Road Bridge over the Cass River in Sections 3 and 4 of Vassar Township. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Management and the Board further discussed the Road Commission's winter maintenance operations. Discussion included the Road Commission's work force staffing levels and staggered work shift hours. The Board tabled the discussion for the scheduled public hearing.

PUBLIC HEARING

At 9:00 A.M. a public hearing was held for the proposed preventive maintenance work on the Dodge Road Bridge over the Cass River in Section 12 of Ellington Township and Section 7 of Novesta Township. County Highway Engineer Zawerucha presented the plans for the project. Members of the public were given the opportunity to speak at the hearing, of which a complete transcript of the hearing is available at the Road Commission Office. After hearing comments from the public, the following motion was introduced:

Motion by Zwerk seconded by Matuszak to close the public hearing and to proceed with letting the Federal Aid Project for the proposed preventive maintenance work on the Dodge Road Bridge over the Cass River in Section 12 of Ellington Township and Section 7 of Novesta Township. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

PUBLIC HEARING

At 9:15 A.M. a public hearing was held for the proposed preventive maintenance work on the East Dayton Road Bridge over the Cass River in Section 2 of Indianfields Township. County Highway Engineer Zawerucha presented the plans for the project. Members of the public were given the opportunity to speak at the hearing, of which a complete transcript of the hearing is available at the Road Commission Office. After hearing comments from the public, the following motion was introduced:

Motion by Zwerk seconded by Parsell to close the public hearing and to proceed with letting the Federal Aid Project for the proposed preventive maintenance work on the East Dayton Road Bridge over the Cass River in Section 2 of Indianfields Township. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

M.E.R.S. of Michigan Regional Manager Marne Carlson appeared before the Board to review and discuss the Road Commission's pension plans. After review and discussion, the following motion was introduced:

Motion by Zwerk seconded by Parsell to receive and accept the actuarial information from M.E.R.S. of Michigan, and further discuss the pension plan options at the next regular meeting of the Board. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Zwerk to approve the Road Commission internally post one (1) hourly job opening within the Laborer classification at the Caro Garage, all in accordance with the Union Labor Agreement. Yeas: Matuszak, Zwerk, Parsell, Laurie / Nays: Sheridan --- Motion Carried.

Management and the Board further discussed mud on county roads during the harvest season. The Board expressed their appreciation for the effort by the farming community for clearing mud off the county roads, but in some instances the roads have been left in an unsafe condition. After further discussion, the following motion was introduced:

Motion by Sheridan seconded by Parsell that the following policy be adopted: If the Road Commission is made aware of mud on any county roads caused by the farming community, the Road Commission will contact the responsible party to have the roadway cleared. If the roadway remains in an unsafe condition, the Road Commission will clear the roadway with all actual expenses billed to the responsible party. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Sheridan seconded by Matuszak that the one-time funding from the State of Michigan General Funds for state and local road and bridge programs (Public Act 252 of 2014) be posted to the Local Road Fund in accordance with Public Act 51 of 1951. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Sheridan seconded by Matuszak that Management receive proposals from independent consultants to review the Road Commission's pension plans. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Matuszak that the meeting be adjourned at 11:55 A.M. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Chairman

Secretary-Clerk of the Board

November 20, 2014

A regular meeting of the Board was held in their offices at 1733 S. Mertz Rd., Caro, Michigan on Thursday, November 20, 2014 at 8:00 A.M.

Present: Road Commissioners John Laurie, Gary Parsell, Mike Zwerk, Julie Matuszak, and Pat Sheridan; County Highway Engineer Michele Zaverucha, Superintendent/Manager Jay Tuckey, Director of Finance/Secretary-Clerk Michael Tuckey.
Also present: County Commissioner Roger Allen.

Motion by Parsell seconded by Matuszak that the minutes of the November 6, 2014 regular meeting of the Board be approved. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Payroll in the amount of \$91,639.82 and bills in the amount of \$945,179.92 covered by vouchers #14-58, #14-59, and #14-60 were presented and audited.

Motion by Zwerk seconded by Matuszak that the payroll and bills be approved. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Brief Public Comment Segment:
None.

Superintendent/Manager Jay Tuckey reported to the Board that two (2) employees have signed the internal job posting to fill the vacant Laborer position at the Caro Division. The Board will further discuss the posted position after the scheduled bid opening.

Motion by Sheridan seconded by Zwerk that the Road Commission hire Joseph Miklovic as a full time employee in the Diesel Mechanic classification effective immediately; all in accordance with the Union Labor Agreement. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

At 8:15 A.M. the following bids were opened for 2014-15 Liquid De-Icing Materials:

<u>Bidder</u>	<u>Material Specification</u>	<u>Picked Up By TCRC</u>	<u>Delivered To Livingston Storage</u>
The Wilkinson Corporation	20% CaCl	\$.070 p/gal	\$.160 p/gal
Michigan Chloride Sales	18% CaCl	\$.100 p/gal	\$.140 p/gal
Chloride Solutions, LLC	no bid	no bid	no bid
Liquid Calcium Chloride Sales	32% CaCl	\$.404 p/gal	\$.404 p/gal

Motion by Parsell seconded by Matuszak that the bids for 2014-15 Liquid De-Icing Materials be accepted and awarded to The Wilkinson Corporation. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

The Board further discussed the internal job posting to fill the vacant Laborer position at the Caro Division. Road Commission Diesel Mechanic Scott Bates appeared before the Board requesting to transfer to the vacant Laborer position. After further discussion, the following four (4) motions were introduced:

Motion by Parsell seconded by Zwerk that the Road Commission hire Barry Bremer as a full time employee in the Laborer classification at the Vassar Division effective immediately pending drug & alcohol testing; all in accordance with the Union Labor Agreement. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Zwerk seconded by Matuszak to approve the transfer of Andy Hecht from the Vassar Division to the vacant Caro Division Laborer position. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Sheridan to table the request from Scott Bates to transfer out of the Diesel Mechanic classification at this time, with the understanding that Scott Bates be considered for future internal job postings in order to transfer out of the Diesel Mechanic classification. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Zwerk seconded by Parsell to approve the recommendation of the Superintendent/Manager to initiate the hiring process and background investigation on candidate finalist Steven Gyomory to fill one (1) hourly job opening within the Laborer classification at the Vassar Division. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Management and the Board further discussed the Road Commission's pension plans. The Board will further review and discuss the pension plans at the next regular meeting of the Board.

Motion by Parsell seconded by Matuszak to approve that the 2015 Independence Day Holiday be observed on Monday, July 6, 2015. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Sheridan to approve the proposed 2015 Board Meeting Schedule as presented. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Matuszak to grant Elkland Township a one-year variance of the Local Road Improvement and Township Allowance Policy for the 2014 season approving to suspend blacktop resurfacing mile(s) of roads that are fifteen years old or older and instead apply gravel resurfacing for township gravel roads in 2014, with the understanding that in 2015 Elkland Township will return to the policy requiring the mile(s) of blacktop that are fifteen years old or older to be resurfaced. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Motion by Parsell seconded by Matuszak to grant Koylton Township a one-year variance of the Local Road Improvement and Township Allowance Policy for the 2014 season approving to suspend blacktop resurfacing mile(s) of roads that are fifteen years old or older and instead apply limestone resurfacing for township limestone roads in 2014, with the understanding that in 2015 Koylton Township will return to the policy requiring the mile(s) of blacktop that are fifteen years old or older to be resurfaced. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Management and the Board reviewed and discussed proposed state legislation Senate Bill 5477 which would amend the Motor Fuel Tax Act to provide additional revenue distributed to the Michigan Transportation Fund (MTF).

Motion by Parsell seconded by Matuszak that the meeting be adjourned at 10:00 A.M. Sheridan, Matuszak, Zwerk, Parsell, Laurie --- Carried.

Chairman

Secretary-Clerk of the Board

Mike Hoagland

From: Renee Francisco <renee@tuscolacounty.org>
Sent: Friday, December 05, 2014 1:15 PM
To: Mike Hoagland; Thomas Bardwell; Christine Trisch; Roger Allen; Craig Kirkpatrick; Matt Bierlein
Subject: December MAC 7th District Meeting

Good Afternoon,

I received an e-mail today from Sanilac County that they have decided to pass on hosting the December MAC 7th District meeting. So the next scheduled meeting will be hosted by St. Clair County in March 2015.

Have a great week-end!

Renee Francisco
Administrative Assistant
Controller's Office
989-672-3709

#12

Tuscola County Health Department
Board of Commissioners Monthly Report for November 2014
Prepared by: Gretchen Tenbusch, RN, MSA, Health Officer
Visit our website at www.tchd.us

Outcomes for the Month:

- Flu vaccinations continue.

Issues under consideration by the Local Health Department:

- We are continuing to work with the Michigan Department of Community Health, local hospitals, physicians, etc. to develop a plan to protect our community should a case of Ebola occur in our County or involve any of our residents who may have been exposed to a confirmed Ebola case and needs monitoring.
- During the MALPH Board of Director's meeting, Regionalization of Local Health Departments from 45 agencies to only 10 agencies was discussed. The State will be assembling a team composed of State Workers and a few Health Officers, to discuss potential structures and ramifications of this move.
- The Health Department has started strategic planning with staff.
- The Health Department has begun offering Zoster vaccine for Shingles protection. There are many insurance companies who will not cover the cost of the vaccine or if a client has Medicare, it may not cover the cost. As a result of these issues, Merck is offering a drug replacement program. An application is completed at the Health Department and faxed to Merck for coverage consideration. It is then reviewed by Merck based on the client's income and insurance coverage. If Merck denies the replacement then there is an appeal process. If there are 19 -26 year olds with no health insurance, they could also receive Gardasil vaccine using this program.

Issues to be brought to Board of Commissioners:

- Wishing the Board a Happy Thanksgiving.

RESOLUTION

To: The Honorable Board of Commissioners
Huron County
Michigan

WE, the LEGISLATIVE COMMITTEE, respectfully beg leave to submit the following resolution for your consideration:

WHEREAS, Huron County is the location of almost half of the wind energy developments in the State of Michigan; and

WHEREAS, local control of the placement and monitoring of these utility scale wind developments is crucial for local townships and counties; and

WHEREAS, the administration of local zoning is a key component of local government, reflecting local inputs, local control, and local leadership; and

WHEREAS, these local controls would be limited by SB 1123 & 1124; now

THEREFORE, BE IT RESOLVED that the Huron County Board of Commissioners opposes SB 1123 & 1124 and any legislation that would limit, hinder, or eliminate local control of zoning administration and implementation; and

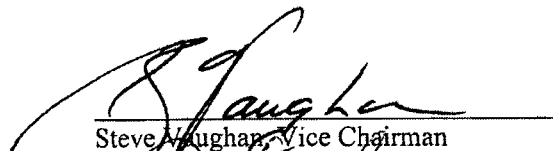
BE IT FURTHER RESOLVED that a copy of this resolution be forwarded to all Michigan Counties, Senator Mike Green, Senator Phil Pavlov, Representative Terry Brown, Governor Rick Snyder, and the Michigan Association of Counties.

Respectfully submitted,

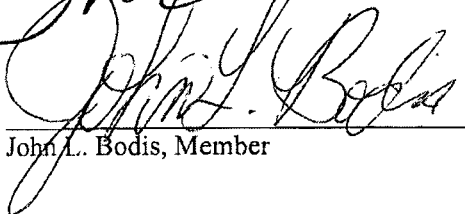
LEGISLATIVE COMMITTEE



David G. Peruski, Chairman



Steve Laughan, Vice Chairman



John L. Bodis, Member

Dated: December 9, 2014

Roll Call Vote:

Tietz Yes No Absent
Peruski Yes No Absent
Elfman Yes No Absent
Vaughan Yes No Absent

Bodis Yes No Absent
Wruble Yes No Absent
Nugent Yes No Absent

Mike Hoagland

From: Dan O'Leary <doleary383@aol.com>
Sent: Sunday, December 14, 2014 9:10 PM
To: DOleary383@aol.com
Subject: Be Careful What You Hear from Lansing Regarding Road Funding

There are two road funding plans that are being considered by our State legislature to fix our crumbling roads. Both are imperfect, but the House plan is terrible. The House claims that they have come up with a way to fix the roads without raising taxes. That is deceptive. I want you to understand what is really going on.

The House plan does nothing more than punt the problem from the State to the local level. It is a political shell game meant to push a State-owned and State-caused problem on to local governments so that legislators can pound their chests claiming that they solved the road problem. In fact, all they are doing is merely passing the tough decision of cutting costs or raising taxes down to the local level so that the State legislators won't have to bear the political impact of those tough calls. The tough decision still must be made, it just won't be made by State legislators because they passed on the responsibility. It will impact local services negatively or result in higher local taxes.

I have written a rather lengthy outline of the issue for you to learn the facts. The key topics covered on my web page are:

Who is responsible for township roads?

What is the current condition of roads?

Why did they get into such bad shape?

What do such poor roads cost Michigan residents?

What are the Senate and House proposals to fix the problem?

Is more taxation the answer?

The State's recent habit of pushing their costs to local governments

Is the current gas tax being used for non-road purposes like they claim?

Why you should care about the State forcing locals to fix the problem the STATE caused

Our roads are a mess. Our State legislature caused the problem. Financing roads is under State jurisdiction, not local. The fix is a State problem not a local problem. The State needs to make the tough decision to either find the savings elsewhere in its OWN budget, or raise State taxes. They should NOT continue to further raid local governments that have been harder hit than the State by the "Great Recession" and that have done more to cut costs than the State. It is time for the legislature to roll up their sleeves and do their jobs, not punt the problem to the locals.

The details of all this can be read at www.danonow.com/road-funding-debate.

Please take the time to be informed and contact your legislator.

Dan O'Leary

Washington Township Supervisor

If you have received this in error or wish to be removed, please respond "REMOVE".

Appeals court says yes to \$120M Clinton County wind project

Steven R. Reed 4:57 p.m. EST December 8, 2014



(Photo: Ellen Creager)

LANSING – A proposed \$120 million wind-power project has cleared another legal hurdle, bringing electricity production a step closer to reality across rural land in three Clinton County townships.

In response to the Michigan Court of Appeals decision, the boards of Dallas, Essex and Bengal townships have called a special joint meeting Thursday night to consider options in their two-year effort to block or downsize Forest Hill Energy's proposed 39-turbine project.

Last Thursday, the three-judge appeals panel upheld a lower court ruling that invalidated the restrictive ordinances the townships enacted in late 2012.

The panel agreed the project is governed by the county's zoning ordinance, which commissioners passed in 2011 en route to project approval.

In a scramble to block the project, each township passed nearly identical local police-power ordinances restricting height, setback, noise or other elements of the wind farm.

Townships are permitted to adopt zoning ordinances, but the townships chose not to, the appeals panel ruled.

"The county's (zoning) ordinance became controlling with respect to wind energy systems only because defendants (the townships) failed" to take advantage of the local zoning options that were available to them, the three-judge panel said.

The township boards are likely to discuss their options in closed session Thursday at the Bengal Township Hall and then announce a course of action in an open meeting, said Bill Fahey of Okemos, one of the lawyers who has represented the townships.

According to Fahey, the options include:

- Asking the Court of Appeals to reconsider
- Asking the state Supreme Court to accept an appeal of the appeals decision
- Passing local zoning ordinances that could be more restrictive than the county's zoning ordinances
- Passing other ordinances that might restrict noise or shadow flicker from the turbines' rotating blades

The townships also could decide to drop their resistance to the project.

"We are all disappointed with the ruling," said Ken Wieber, a Clinton County farmer and project opponent. "We would encourage the townships to pursue whatever legal avenues are left to protect the health of their citizens, especially considering recent rulings from Wisconsin."

On Oct. 14, the Green Bay-based Brown County Board of Health unanimously declared a wind farm operated by Duke Energy Renewables "a human health hazard for all people (residents, workers, visitors and sensitive passersby) who are exposed to infrasound/low frequency noise and other emissions potentially harmful to human health."

The Clinton County-vs.-townships dispute brought the project to a standstill 22 months ago – soon after county commissioners issued a special-use permit. Forest Hill Energy filed suit to have the township ordinances tossed out.

Jon Bylsma, the Grand Rapids lawyer who represents Forest Hill Energy, said he was "very pleased that a second court has looked at all the facts and the law and agreed this project is in the purview of the county zoning ordinance and is not something local townships that rejected the opportunity to zone can now jump in on and try to prevent."

The townships have 42 days to appeal the COA ruling, he said, which "certainly creates some level of uncertainty" for the developer.

"We're hopeful that looking at this decision, the townships will choose to not spend more taxpayer dollars when two courts have told them that this effort to block the development is illegal," Bylsma said.

Each of the project's turbines would top out at 426 feet at the height of the blade rotation. Chicago-based project manager Tim Brown said size matters because the project needs to produce enough power to meet "utility-grade" standards.

Steven R. Reed is a reporter for the Lansing State Journal

IF YOU GO

Joint special meeting

Bengal, Essex and Dallas Township boards

8 p.m. Thursday

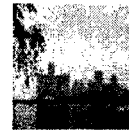
Bengal Township Hall

6586 West M-21

St. Johns

Read or Share this story: <http://on.freep.com/1D0x0hB>

MORE STORIES



Detroit bankruptcy tab to be revealed this month

[\(/story/news/local/detroit-bankruptcy/2014/12/15/detroit-bankruptcy-steven-rhodes-fees/20431223/\)]((/story/news/local/detroit-bankruptcy/2014/12/15/detroit-bankruptcy-steven-rhodes-fees/20431223/))
Dec. 15, 2014, 12:06 p.m.



Broadcaster Bill Bonds' funeral set for Friday

[\(/story/news/obituary/2014/12/14/bill-bonds-funeral/20414917/\)]((/story/news/obituary/2014/12/14/bill-bonds-funeral/20414917/))
Dec. 14, 2014, 10:14 p.m.



Follow hearing live in April Millsap slaying

[\(/story/news/local/2014/12/15/april-millsap-armada-james-donald-vancallis/20425367/\)]((/story/news/local/2014/12/15/april-millsap-armada-james-donald-vancallis/20425367/))
Dec. 15, 2014, 8:56 a.m.

DRAFT
Tuscola County Board of Commissioners
Committee of the Whole
Monday, December 15, 2014 – 7:30 A.M.
HH Purdy Building
125 W. Lincoln, Caro, MI

Present: District 1 - Roger Allen, District 2 - Thomas Bardwell, District 3 - Christine Trisch (excused at 11:42 a.m.), District 4 - Craig Kirkpatrick, District 5 - Matthew Bierlein

Also Present: Mike Hoagland, Clerk Jodi Fetting, Mary Drier, Tisha Jones, Mike Miller, Eean Lee, Register John Bishop, Charles Kurtansky, Lorraine Kurtansky, Gary Johnson, Sandy Nielsen, Vicky Sherry, Steve Erickson, Steve Anderson, Sheriff Lee Teschendorf, Beth Aspberger, Lieutenant Brian Harris, Walt Schlichtling, Undersheriff Glen Skrent, Joe Bixler, Clare Fryers

1. **Review of 11 Months of 2014 Financial Report** - Mike Hoagland reviewed the 2014 financial report. Matter to be placed on the Consent Agenda.
2. **Review of 2013 Dashboard and Citizen Guide to County Finances** - Mike Hoagland reviewed the Tuscola County Dashboard Social and Economic Indicators. Matter to be placed on the Consent Agenda.
3. **Emergency Action Guidelines** -
 - Steve Anderson reviewed the proposed EAG plan. The EAG plan is confidential. Matter to be placed on the Consent Agenda.
 - Steve Anderson and Sheriff Teschendorf explained to the Board the need to purchase an airboat to share between Tuscola County and Huron County. Steve Anderson has obtained grant funding for the majority of the cost of the airboat and is requesting \$10,000.00 to complete the project. Mike Hoagland stated this will be budget neutral as there was money allocated for a prior purchase that was under budget. Matter to be placed on the Consent Agenda.
4. **VOIP Annex Telephone Change Savings** - Eean Lee reviewed the cost savings with the Annex transfer and the potential savings with the Sheriff's Department transfer. The Sheriff's Department project received prior approval to continue forward.
5. **Farmland Assessment Non-Tiled Verses Tiled** - Walt Schlichtling explained the potential value of a tiled piece of land vs a non-tiled piece of land. He does not feel that a piece of land doubles in value due to being tiled.
6. **Agreement for Extension Services Related to the 4-H Program** - Joe Bixler presented the Annual Work Plan FY 2015 Agreement for Extension Services provided by Michigan State University to Tuscola County. Matter to be placed on the Consent Agenda. Also, Mr. Bixler informed the Board that he has a meeting with DHS to look at establishing the groundwork for his full-time position.

Recessed at 8:35 a.m.
Reconvened at 8:45 a.m.

7. **Retirement System Change and Application to Courts** - The Court is in agreement to change the employee contribution rate to align with other county new-hire employees. Matter to be placed on the Consent Agenda.
8. **MGT County and Child Care Fund Cost Allocation Plan Contract Renewal** - Mike Hoagland reviewed the Contract Renewal and stated the Courts are in support of the renewal. Matter to be placed on the Consent Agenda.
9. **Court Indirect Cost Study Certification Letter** - Mike Hoagland reviewed the matter with the Board. Matter to be placed on the Consent Agenda.
10. **Inmate Telephone System Vendor** - Undersheriff Skrent presented to the Board the advantages of changing to ICSolutions to provide telephone service to inmates. Matter to be placed on the Consent Agenda.
11. **Proposed Gun Board Changes** - Proposed bill discussed.
12. **Sentencing Guidelines Impact on County Jail** - Matter discussed.
13. **New Lawsuit – Former Sheriff Employee** - Matter was discussed as there is litigation pending.
14. **Veterans and EDC Millage Planning – Procedures to Obtain Absentee Ballot** -Matter discussed. Clerk Fetting has absentee applications available if needed.
15. **DDA Plan Update Village of Mayville** - Steve Erickson is requesting the Board to extend the original district of the Village of Mayville DDA plan. Matter to be placed on the Consent Agenda.
16. **Agreement to Establish Substance Use Disorder Oversight Policy Board** - Matter discussed. Matter to be placed on the Consent Agenda.
17. **Commissioner Out-of-State Travel Request** - Commissioner Kirkpatrick, Commissioner Allen and Commissioner Bardwell are requesting funding to attend the NACo Conference held February 2015 in Washington D.C. Matter to be placed on the Consent Agenda.
18. **Commissioner Health/Insurance Affordable Care Act** - Matter discussed at length. The Commissioners took into consideration many options in regards to reinstating health insurance to the Commissioners. The Commissioners discussed alternative ways to solve the issue at hand. Commissioners from surrounding counties have been surveyed. The Commissioners would like to determine what effect if any the Fair Labor Standard Act Part 451 will have on the issue. It was decided to place on the Board agenda for Wednesday's meeting for further discussion, to reinstate health insurance for the county commissioners and to raise the stipend from \$2,000 to \$4,000 to opt out of County health insurance for all employees. The Commissioners have two remaining questions: 1. Can a subgroup within a group be forced to receive a different insurance package/option? 2. What effect does the Fair Labor Standard Act Part 451 have on this topic?

Recessed at 11:03 a.m.
Reconvened at 11:13 a.m.

On-Going Finance

1. Review the Potential of Borrowing to Fund MERS - Mike Hoagland and Clayette Zechmeister are still researching the possibility. There are several counties throughout the state that have utilized this option.
2. Proposed Denmark Water Project - Matter tabled.
3. Regional Prosperity Grant – Mid December Summary - Mike Hoagland is waiting to receive the information.
4. County Solid Waste Management Plan Update - No update.
5. Cunningham Legislative Correction - Bill has been passed.
6. Road Commission Financial Follow-up - Follow-up is expected soon.
7. Potential Acquisition of State Property - No update.
8. Review of Bank Accounts without County Treasurer Signature - Matter tabled until 2015.
9. HB 5886 Wind Farms and Right to Farm - Mike Hoagland will continue to monitor.
10. Register of Deeds Recording of Land Transactions and Legislative Changes - Legislation has passed. Matter can be removed.
11. Abused, Neglected and Delinquent Children Needs Planning - Matter ongoing.
12. Shane Group V. BCBSM Settlement - No update.
13. Recycling Planning – State Funding Potential - Matter ongoing.
14. Shared Equalization Director Huron/Tuscola 4-Year Extension - Matter ongoing.
15. Oil Shale Mining Assessing/Taxation – MAC Involvement - Matter ongoing.
16. Jail Lawsuit - Matter ongoing.

Personnel

Committee Leader-Commissioners Kirkpatrick and Trisch

Primary Personnel

1. **Tuscola Behavioral Health System Board of Director Vacancy** - Health Board is recommending David Griesing for one of the current vacancies. Matter to be placed on the Consent Agenda.
2. **Board of Public Works Vacancies** - Clerk Fetting to advertise for the two vacancies created by Lisa Valentine and Jim McMinn not seeking reappointment. Mike Hoagland will determine if Commissioner Allen can serve on the Board. Matter to be placed on the agenda for Wednesday's Board meeting.
3. **County Planning Commission Vacancy** - Clerk Fetting to advertise for the vacancy created by the resignation of Ray Cortez. Matter to be placed on the Consent Agenda.
4. **Equalization Director Request to Carryover Vacation Days** - Matter discussed and the need to update the current policy was also discussed. Walt's request to be placed on the Consent Agenda.

5. Vyse Secretarial Service LLC (Airport Zoning Administrator) Contract Renewal - Matter to be placed on the Consent Agenda.

On-Going Personnel

1. Non-Union Personnel Policies - Matter ongoing.
2. Union Negotiations - Matter ongoing.

Building and Grounds

Committee Leader-Commissioners Allen and Bierlein

Primary Building and Grounds

1. **Jail and Treasurer Security Change Order Budget Amendments** - The Jail had glass and trim work that needed to be removed. The Treasurer's office needed to have ability to allow people in by buzzer along with some electrical changes. The total change orders was \$2,246.53. Both projects are nearing completion. Mike Hoagland and Mike Miller will see the Treasurer's Foreclosure Fund can reimburse for the Treasurer's portion of the change order.

Commissioner Trisch excused at 11:42 a.m.

2. **Permit to Collect Tires at Recycling Facility** - DEQ permit needs to be signed annually by the Board Chair to allow the Recycling Center to accept tires. Matter to be placed on the Consent Agenda.

On-Going Building and Grounds

1. Cass River Greenway
2. Dead Ash Trees Roadway Problems - Craig has noticed that there has been some clean-up. Roger will ask at the Road Commission if they have worked on this or if it is MDOT.
3. Review of Multi-County Approach to Recycling and Need for a Plan - Mike Miller is continuing to work on.

Other Business as Necessary

1. City of Vassar Parks and Recreation Plan - City of Vassar presented the draft Recreation Plan that provided the locations the draft is located at for public review.
2. Phase 1 Environmental Assessment of Property to be Acquired by Medical Care Facility - Margot Roedel provided an update that the environmental report has been completed and the purchase of the property can proceed forward.
3. Connections Human Services - Guardianship Services - Sandra Hurst from Connections Human Services wrote a letter to inform the Commissioners of their program and needs.

4. Enbridge Funding Request - Steve Anderson has leveraged \$1,000 towards the GIS program.
5. Mileage rate has been increased to \$0.575 per mile. Matter to be placed on Consent Agenda.
6. Commissioner Bardwell had the opportunity to talk with Mark Ransford. Commissioner Bardwell would like to invite Mark to a future Board meeting to discuss his positive outlay to improve downtown Caro.
7. New Commissioner Conference - Commissioner Kirkpatrick and Commissioner Bierlein attended and the conference was informative. Currently, 60% of local households receive more indirect benefit from the government benefits than what they pay in taxes. One topic discussed at the conference was Board protocol for abstaining a vote.

Public Comment Period -

-Gary Johnson attended Denmark Township meeting on December 8th and stated the Township said they were still in communication with their bond attorney.

-Dairy Farm - Phase 1 is still underway but no known plans for Phase 2 at this point.

Meeting adjourned at 12:03 p.m.

Jodi Fetting
Tuscola County Clerk